



# DRAFT NATIVE AMERICAN TRIBAL ENGAGEMENT AND GOVERNMENT-TO- GOVERNMENT CONSULTATION REPORT

MAY 2021

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The Engagement Team would like to thank staff from the National Indian Justice Center for their ongoing partnership and support in engaging the San Francisco Bay Area's Native American Tribes.



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Photo: Ben Botkin



The land that makes up the nine-county San Francisco Bay Area has been home to diverse groups of Indigenous peoples with unique cultures and deeply rooted relationships to the land for over 10,000 years.<sup>1</sup> The Metropolitan Transportation Commission (MTC) and Association of Bay Area Governments (ABAG) acknowledge the Ohlone as the traditional caretakers of the land that makes up the Bay Area. We honor their connection to the land and the deep respect they hold for this region.

Ohlone is the most commonly used term for the predominant Indigenous group of the Bay Area, who are made up of linguistically similar but ethnically diverse Native American tribes. These tribes include the Chochenyo and the Karkin of the East Bay, the Ramaytush of San Francisco, the Yokuts of the South Bay and Central Valley, and the Muwekma tribe from throughout the region. Other Indigenous groups of the region are distinct from the Ohlone linguistic group, including the Coast Miwok and Southern Pomo of the Graton Rancheria community; the Kashaya, Patwin and Mishewal Wappo of the North Bay; and the Bay Miwok of the East Bay.<sup>2</sup> MTC and ABAG are committed to furthering meaningful partnerships with the tribes of this region.

Thank you for your stewardship.

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1 UC Berkeley Centers for Educational Justice & Community Engagement. (© 2021). Ohlone Land. <https://cejce.berkeley.edu/ohloneland>

2 Bay Area Equity Atlas. (© 2021). Indigenous Populations in the Bay Area. <https://bayareaequityatlas.org/about/indigenous-populations-in-the-bay-area>



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# Introduction

State and federal regulations require the Metropolitan Transportation Commission (MTC) and Association of Bay Area Governments (ABAG) to conduct government-to-government consultation regarding MTC's and ABAG's planning and programming activities with tribal governments of federally recognized Native American tribes.

Additionally, effective July 1, 2015, Assembly Bill 52 (M. Gatto, Statutes of 2014) began requiring that state and local agencies analyze the impacts to Native American cultural resources under the California Environmental Quality Act (CEQA). The law introduced new state requirements for consultation with Native American tribal governments. As such, lead agencies under CEQA must work with tribal governments to avoid or mitigate the impacts to cultural resources.

This report documents MTC's and ABAG's outreach to the region's Native American tribes during preparation of Plan Bay Area 2050, the next-generation regional plan which will serve as the region's long-range Regional Transportation Plan (RTP) and Sustainable Communities Strategy (SCS) for the nine-county San Francisco Bay Area, slated for adoption in fall 2021.

## Overview of Plan Bay Area 2050 Planning Process

Plan Bay Area 2050 is a state-mandated, integrated long-range plan for housing, the economy, transportation and the environment.

The long-range regional plan is designed to meet the requirements established by Senate Bill 375 (D. Steinberg, Statutes of 2008), which requires all regions in California to complete an SCS as part of their RTP. Plan Bay Area 2050 is developed jointly by the Metropolitan Transportation Commission (MTC) and the Association of Bay Area Governments (ABAG) and must meet statutory greenhouse gas reduction targets and housing requirements established by the State. When adopted in fall 2021, Plan Bay Area 2050 will replace Plan Bay Area 2040, a more limited and focused regional plan centered specifically on transportation and land use, adopted originally in 2017, as the San Francisco Bay Area's RTP and SCS.

MTC and ABAG kicked off this cycle of long-range planning with the predecessor Horizon initiative in 2018 — an ambitious, innovative regional planning effort that explored the challenges and opportunities likely to face the Bay Area between now and 2050, such as the emergence of driverless vehicles, rising sea levels, earthquakes, changing economic conditions and political unrest, among others. Plan Bay Area 2050 took shape over the next two years, through extensive public outreach, analysis, and assessment of how policies and investments in the plan influenced performance, as forecasted by modeling tools. Focusing on four key elements — the economy, the environment, housing and transportation — Plan Bay Area 2050 is a major reimagining of the regional plan, outlining policies and investments necessary to advance the region's goal of a more affordable, connected, diverse, healthy and vibrant Bay Area for all.

# Plan Bay Area 2050 Engagement with Native American Tribes

There are six federally recognized Native American tribes in the San Francisco Bay Area. Throughout the development of Plan Bay Area 2050, MTC and ABAG staff routinely invites the tribes to conduct government-to-government consultation in addition to organizing a Tribal Summit during each of the engagement phases of the plan process.

MTC and ABAG lay the groundwork for consultation early in the process of developing the regional long-range plan by expressing to each tribe a willingness to conduct individual consultation meetings at the tribe’s convenience. MTC and ABAG board members and executive staff participate in consultation with the tribal governments and conduct consultation and associated activities in locations convenient for the governments. Past meetings have been held in Sonoma County, where most of the tribal governments are located. For this iteration of the long-range plan, and because of the COVID-19 pandemic, consultation meetings also were held virtually via Zoom.

The Tribal Summit is a forum to foster collaboration between tribal governments and other government agencies. MTC’s and ABAG’s partners, including the state Department of Transportation and the appropriate county transportation agencies, are invited and often participate. The Tribal Summit is hosted or facilitated by an individual or organization known to and trusted by the tribal governments. It includes discussion about how the tribal governments can participate in development of the long-range plan, as well as how they can engage in individual government-to-government consultation. The Tribal Summit also serves to introduce tribal governments to MTC’s and ABAG’s partner agencies, and to establish channels for receiving communications and material from MTC and ABAG throughout the long-range planning effort.

In addition to ongoing communications with the Bay Area’s federally recognized and non-federally recognized tribes, MTC and ABAG staff have coordinated the following direct engagement activities and government-to-government consultations during the development of Plan Bay Area 2050. The details of each phase are described below. Engagement and consultation will continue through adoption of the final Plan Bay Area 2050.

**Table 1.** Plan Bay Area 2050 Engagement and Government-to-Government Consultation Activities

PHASE	ACTIVITY	ACTIVITY DATE	MATERIALS
1	Native American Tribal Summit and Engagement	December 12, 2019	Appendix 1
2	Native American Tribal Summit and Engagement	August 3, 2020	Appendix 2
2	AB 52 Consultation	Ongoing	Appendix 2
3	Native American Tribal Summit and Engagement	Summer 2021	Under Development

MTC and ABAG began the Plan Bay Area 2050 engagement and consultation process in fall 2019. A map prepared by the California Department of Transportation (Caltrans) showing the affected tribes is included as Appendix 1, Exhibit 1.

## Tribal Summit

MTC and ABAG staff organized a Tribal Summit that took place on Thursday, December 12, 2019 to provide an overview of Plan Bay Area 2050 and to solicit feedback on potential strategies for inclusion in the Draft Blueprint, the first iteration of the Plan Bay Area 2050 strategies that was analyzed in spring 2020. MTC and ABAG staff sent invitation letters on November 19, 2019 to key tribal representatives of the six federally recognized tribes traditionally and culturally affiliated with the geographic area of Plan Bay Area 2050 (see Appendix 1, Exhibits 2 and 3).

The Summit began with a welcome and introductions by Joan Harper, Tribal Transportation Planning Coordinator of the National Indian Justice Center, followed by opening remarks from MTC and ABAG Deputy Executive Director for Policy Alix Bockelman. Then-MTC Commissioner Jake Mackenzie and then-ABAG Board President David Rabbitt, both representatives of Sonoma County, also welcomed the group. Chris Caputo, Chief of Cultural and Resource Studies for Caltrans District 4, provided an update on Caltrans' outreach efforts and coordination with tribes. Dave Vautin, Assistant Director of Major Plans at MTC and ABAG, provided an overview of Plan Bay Area 2050 followed by a discussion of the proposed strategies to create a more comprehensive regional plan. The Summit also showcased two MTC and ABAG initiatives, Vital Signs and the Transportation Improvement Program (TIP).

During the Summit, MTC and ABAG staff members offered the option to conduct government-to-government consultation; however, none of the tribal representatives in attendance requested such consultation. The materials from the summit are included in Appendix 1.

The Summit was hosted by the National Indian Justice Center at its offices in the city of Santa Rosa. Also in attendance were Stephen Conteh, Senior Transportation Planner for Caltrans District 4; Derek McGill, Planning Manager for the Transportation Authority of Marin; Kate Miller, Executive Director of the Napa Valley Transportation Authority; and Suzanne Smith, Executive Director of the Sonoma County Transportation Authority. These representatives provided the tribes with a direct connection to state, regional and county levels of transportation in the region.



MTC and ABAG began Phase 2 of the Plan Bay Area 2050 engagement and consultation process in fall 2020. During Phase 2, MTC and ABAG staff held another Tribal Summit to update tribal partners on the Plan Bay Area 2050 development process (as required by state and federal law), and conducted government-to-government consultation as part of the Notice of Preparation of the Environmental Impact Report (EIR) for Plan Bay Area 2050 (as required under the California Environmental Quality Act).

### Tribal Summit

After the release of the Draft Blueprint for Plan Bay Area 2050, MTC and ABAG staff organized a second Tribal Summit that took place on Monday, August 3, 2020. The purpose of the Summit was to share the findings of the Draft Blueprint and to receive input from tribal representatives on ways to further refine the Plan Bay Area 2050 Final Blueprint strategies. Because of the COVID-19 pandemic and shelter-in-place guidelines, the Summit was held online via Zoom. MTC and ABAG staff sent invitation letters on June 8, June 29 and July 2, 2020, to key tribal representatives (see Appendix 2, Exhibit 1).

MTC and ABAG Executive Director Therese McMillan, then-MTC Commissioner Jake Mackenzie and ABAG Board Member David Rabbitt welcomed Summit attendees. Dave Vautin, Assistant Director of Major Plans for MTC and ABAG, presented an overview of the Draft Blueprint for Plan Bay Area 2050. The presentation was interspersed with in-depth discussions of the five challenges addressed in the Draft Blueprint: affordable housing, congestion and transit crowding, displacement, greenhouse gas emissions, and the jobs-housing imbalance. The materials from the summit are included in Appendix 2, Exhibit 4.

The following individuals also were in attendance: Kelly Myers, Staff Attorney, National Indian Justice Center; Caltrans District 4 Senior Transportation Planner Stephen Conteh; and Caltrans District 4 Transportation Planner Melissa Hernandez.

### Government-to-Government Consultation

Assembly Bill 52 (M. Gatto, Statutes of 2014) amends CEQA and establishes a new category of resources called “tribal cultural resources” that must be considered under the CEQA process. The new category considers tribal cultural value in addition to scientific and archaeological values when determining impacts and mitigation of a project. Additionally, AB 52 requires lead agencies to establish a meaningful consultation process between California Native American tribal governments and lead agencies.

The law requires that prior to the release of an EIR, the lead agency shall begin consultation if a Native American government requests, in writing, to be notified of projects that affect them and requests consultation, in writing, within 30 days of such notification. However, to meet the spirit of the law and establish a “meaningful consultation process,” MTC and ABAG notified affected tribes at the start of preparation of the Plan Bay Area 2050 EIR upon release of the Notice of Preparation (NOP), which kicks off the scoping phase of the EIR process. An NOP informs the public of the lead agency’s intent to prepare an EIR pursuant to CEQA.

On August 26, 2020, MTC and ABAG staff requested via email an updated list of tribes traditionally and culturally affiliated with the geographic area of Plan Bay Area 2050 from California's Native American Heritage Commission. The updated list identified an additional five tribes that MTC and ABAG must engage with as required by AB 52.

On August 28, 2020, MTC and ABAG sent project-notification letters to all tribal contacts to learn about any tribal cultural resources in the plan area. Of the 31 tribes contacted, only three responded:

- 1. Amah Mutsun Tribal Band** requested to be contacted by phone to discuss additional project information. MTC and ABAG staff contacted Chairman Valentin Lopez via phone on October 1, 2020, who requested formal consultation. MTC and ABAG staff sent an email to schedule consultation with Chair Lopez on October 6, 2020. No response was received and MTC and ABAG staff followed up via email sent to Chair Lopez on October 20, 2020, with a proposed date for consultation. No response was received to date.
- 2. The Federated Indians of Graton Rancheria** requested formal consultation in a letter sent via email received on September 1, 2020. MTC and ABAG staff met for consultation with Ms. Buffy McQuillen, Tribal Heritage Preservation Officer, and Mr. Gene Buvelot, Tribal Administrator, on November 18, 2020.
- 3. Wilton Rancheria** requested to initiate consultation via email received on September 30, 2020. MTC and ABAG staff responded via email on October 6, 2020, with proposed dates for consultation. No response was received and MTC and ABAG staff followed up via email sent to Ms. Mariah Mayberry on October 20, 2020. No response was received to date.

The NOP for the Plan Bay Area 2050 EIR was issued by MTC and ABAG on September 28, 2020, for the Draft Environmental Impact Report for Plan Bay Area 2050. In addition to AB 52 consultation, MTC and ABAG sent a copy of the NOP to the following tribes and organizations on September 24, 2020:

- Amah Mutsun Tribal Band
- Amah Mutsun Tribal Band of Mission San Juan Bautista
- Big Valley Rancheria/Big Valley Band of Pomo Indians
- Bureau of Indian Affairs
- Cachil Dehe Band of Wintun Indians of the Colusa Indian Community
- Cloverdale Rancheria of Pomo Indians of California
- Coastanoan Rumsen Carmel Tribe
- Coyote Valley Band of Pomo Indians
- Dry Creek Rancheria Band of Pomo Indians
- Federated Indians of Graton Rancheria
- Guidiville Rancheria
- Indian Canyon Mutsun Band of Costanoan
- Lone Band of Miwok Indians
- Kashia Band of Pomo Indians of the Stewarts Point Rancheria
- Kletsel Dehe Band of Wintun Indians
- Koi Nation of Northern California
- Lytton Rancheria Band of Pomo Indians
- Mishewal-Wappo Tribe of Alexander Valley
- Muwekma Ohlone Indian Tribe of the SF Bay Area
- Native American Heritage Commission
- North Valley Yokuts Tribe
- Pinoleville Pomo Nation
- Potter Valley Rancheria
- Redwood Valley Rancheria
- River Rock Casino
- Robinson Rancheria of Pomo Indians
- Scotts Valley Band of Pomo Indians
- The Confederated Villages of Lisjan
- The Ohlone Indian Tribe
- Torres Martinez Desert Cahuilla Indians
- United Auburn Indian Community of the Auburn Rancheria
- Wilton Rancheria
- Yocha Dehe Wintun Nation

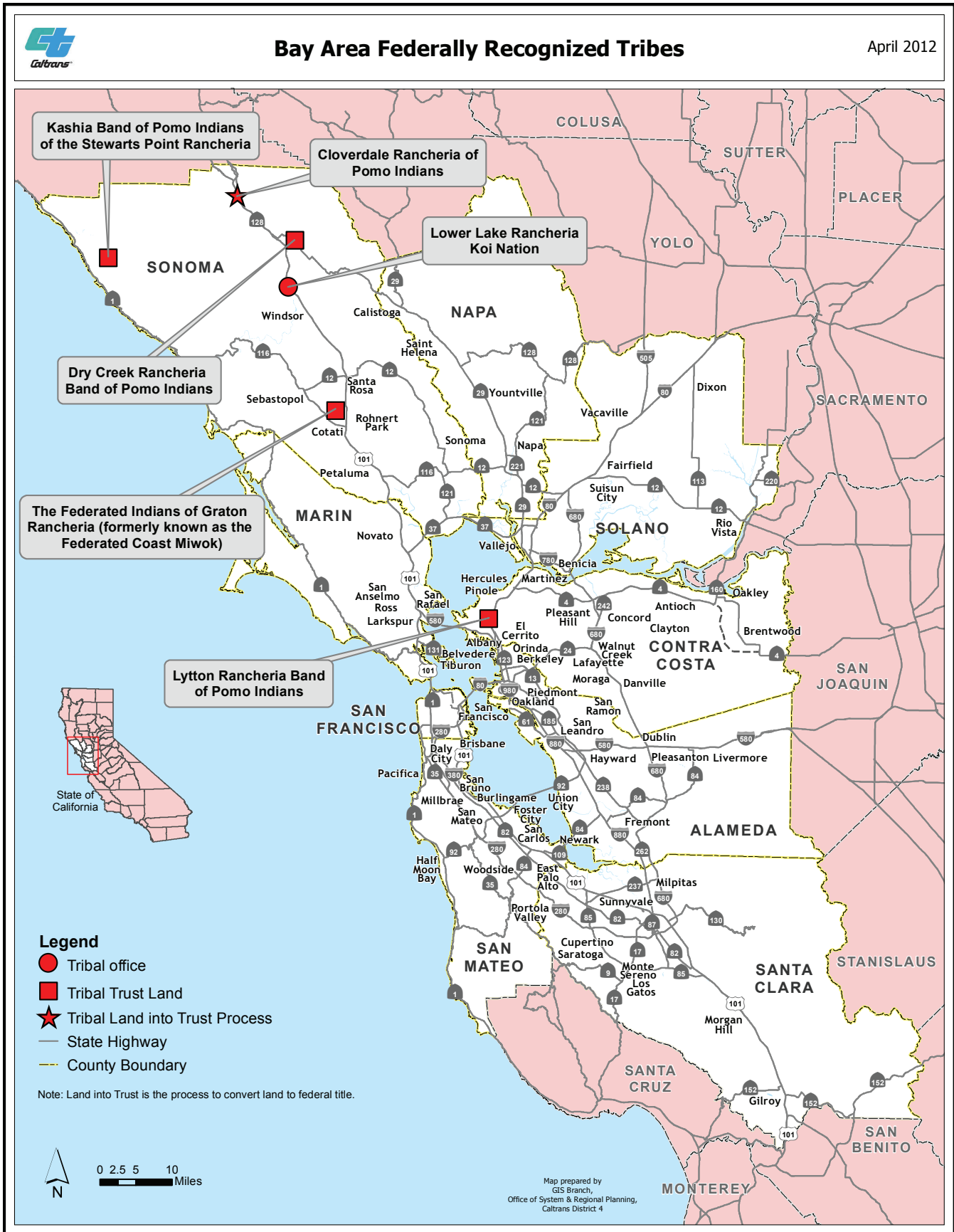
MTC and ABAG staff will organize a third Tribal Summit to occur during the Summer of 2021.

Because of the ongoing COVID-19 pandemic, the Summit will be held online via Zoom. During this Summit, MTC and ABAG staff will present the draft Plan Bay Area 2050 plan document, the Draft EIR and an overview of the Transportation Improvement Plan. Representatives from Caltrans will be invited to provide an update. Tribes will be provided the opportunity to have one-on-one consultations with MTC and ABAG staff, upon request.



# Appendix 1

Appendix 1, Exhibit 1: Caltrans Bay Area Federally Recognized Tribes



METROPOLITAN TRANSPORTATION COMMISSION  
ASSOCIATION OF BAY AREA GOVERNMENTS



November 19, 2019

Patricia Hermosillo, Chairperson  
Attn: Vicky Macias  
Cloverdale Rancheria of Pomo Indians  
555 South Cloverdale Blvd., Suite A  
Cloverdale, CA 95425

Re: Plan Bay Area 2050 Tribal Government Summit

Dear Patricia Hermosillo,

We are pleased to invite you to attend a summit with the Bay Area's Native American Tribes and local and regional agencies to discuss Plan Bay Area 2050 — a long-range plan charting the course for the future of the nine-county San Francisco Bay Area. Plan Bay Area 2050 will focus on four key issues—transportation, housing, the environment and the economy—and will identify a path to make the Bay Area more equitable for all residents and more resilient in the face of unexpected challenges. We are kicking-off the Plan this month, and we would like to meet with you to introduce you to the Plan's elements and get your input on key strategies that will feed into the Plan.


**Please join us on Thursday, December 12, 2019 from 10:30 a.m. to 1 p.m. at the National Indian Justice Center, 5250 Aero Drive, Santa Rosa, CA 95403.** A light breakfast will be served at 10 a.m. with the program beginning at 10:30 a.m. Lunch also will be provided.

The agenda will consist of a staff presentation followed by a group discussion. Local agencies will also be in attendance to discuss local projects.

The Metropolitan Transportation Commission and the Association of Bay Area Governments appreciate your interest and look forward to your participation in this meeting. Please RSVP to Raquel Trinidad, MTC Public Information Officer, at 415-778-5333 or [rtrinidad@bayareametro.gov](mailto:rtrinidad@bayareametro.gov) and provide her with the name, title and affiliated government of the guests wishing to attend. Should you prefer a government-to-government consultation or are unable to attend the meeting, MTC and ABAG would be pleased to schedule a consultation with you or representatives of your government to discuss these topics or other items of interest.

Should you have any questions, please feel free to contact Raquel at the number above or MTC's Acting Director of Regional Planning, Matt Maloney at 415-778-5220.

Sincerely,

  
Scott Haggerty  
Chair  
Metropolitan Transportation Commission

  
David Rabbitt  
President  
Association of Bay Area Governments

**Appendix 1, Exhibit 3: Fall 2019 Plan Bay Area 2050 Tribal Summit Invitation List**

<b>Exhibit 3: Fall 2019 Plan Bay Area 2050 Tribal Summit Invitation List</b>	
1.	Hon. Darin Beltran, Chairperson Koi Nation of Northern California
2.	Hon. Dino Franklin, Jr., Chairperson Kashia Band of Pomo Indians of the Stewarts Point Rancheria
3.	Hon. Patricia Hermsillo, Chairperson Cloverdale Rancheria of Pomo Indians
4.	Hon. Margie Mejia, Chairperson Lytton Rancheria Band of Pomo Indians
5.	Ms. Kelly Myers, Staff Attorney National Indian Justice Center
6.	Hon. Greg Sarris, Chairperson Federated Indians of Graton Rancheria
7.	Hon. Chris Wright, Chairperson Dry Creek Rancheria Band of Pomo Indians

**Appendix 1, Exhibit 4: Fall 2019 Plan Bay Area 2050 Tribal Summit Attendees**


<b>Name</b>	<b>Affiliation</b>
Alix Bockelman	Metropolitan Transportation Commission/Association of Bay Area Governments
Chris Caputo	Caltrans District 4
Stephen Conteh	Caltrans District 4
David DeLira	Dry Creek Rancheria
Joan Harper	National Indian Justice Center
Jake Mackenzie	Metropolitan Transportation Commission
Derek McGill	Transportation Authority of Marin
Buffy McQuin	Federated Indians of Graton Rancheria
Kate Miller	Napa Valley Transportation Authority
Lorelle Ross	Federated Indians of Graton Rancheria
Suzanne Smith	Sonoma County Transportation Authority
Raquel Trinidad	Metropolitan Transportation Commission/Association of Bay Area Governments
Dave Vautin	Metropolitan Transportation Commission/Association of Bay Area Governments



# Appendix 1, Exhibit 5: Fall 2019 Plan Bay Area 2050 Tribal Summit Meeting Materials

**Welcome! Here is today's agenda:**

- 10:30 AM Welcome and Introductions (*NIJC*)
- 10:40 AM Opening Remarks (*MTC/ABAG*)
- 10:55 AM California Transportation Coordination with Tribes (*Caltrans*)
- 11:00 AM Plan Bay Area 2050 Overview (*MTC/ABAG*)
- 11:20 AM First Discussion Breakout
- 12:05 PM Lunch
- 12:20 PM Second Discussion Breakout
- 1:10 PM Q&A and Wrap-up



1

**PLAN BAY AREA 2050**



**Tribal Government Summit**

*Plan Bay Area 2050 -  
Local Transportation Consultation  
December 12, 2019 - Santa Rosa*

2

**PLAN BAY AREA 2050**



**Welcome and Introductions**

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**PLAN BAY AREA 2050**



**Opening Remarks**

*Jake Mackenzie, MTC Commissioner  
David Rabbitt, ABAG Board President  
Alix Bockelman, MTC/ABAG Deputy Executive Director*

4

**PLAN BAY AREA 2050**



**California Transportation Coordination with Tribes**

*Stephen Yokoi, Caltrans*

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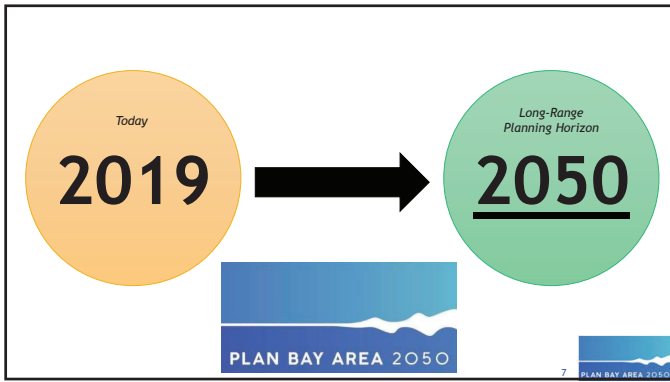
**PLAN BAY AREA 2050**



**Plan Bay Area 2050 Overview**

*Introducing Plan Bay Area 2050 and Seeking Feedback on Potential Strategies  
Dave Vautin, MTC/ABAG*

6



7

**Rising unaffordability**

**Increasing commute times**

**Growing inequality**

Image Sources: Flickr/Creative Commons

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**Significant risk of earthquakes**

**Increasing flooding due to sea level rise**

**Uncertain impacts of new technologies**

Image Sources: Flickr/Creative Commons; Weymo

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Despite all of these challenges, the Bay Area is one of the world's most dynamic, prosperous, and beautiful regions. We have overcome challenges in the past, and we can do it again.

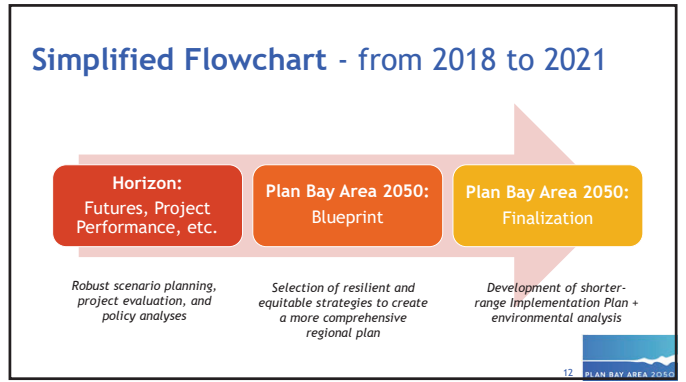
11 San Francisco Bay from Space Source: Flickr/Creative Commons

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We're excited to be here to continue the conversation on regional planning in the Bay Area. Working together with the public and stakeholders across the region, Plan Bay Area 2050 will build a blueprint for a better Bay Area - considering strategies to tackle the challenges of today and tomorrow.

Tri-Valley Source: Flickr/Creative Commons

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**HORIZON** → **PLAN BAY AREA 2050**

Building on *Horizon*, *Plan Bay Area 2050* will address four core topic areas, as we work to create a long-range integrated regional vision for the next 30 years.

**Cross-Cutting Issues**  
 Equity Resilience

**Transportation** **Environment**  
**Housing** **Economy**

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### Vision for Plan Bay Area 2050

**HORIZON** ↓ **PLAN BAY AREA 2050**

To ensure by the year 2050 that the Bay Area is **affordable**, **connected**, **diverse**, **healthy** and **vibrant** for all.

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### Central Theme: Partnership

Strategies necessary to address challenges across these topic areas will ultimately require partnership with local, regional, and state governments - as well as the non-profit and private sectors.

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### Engaging Stakeholders and the Public in Crafting the Plan Bay Area 2050 Blueprint

**Stakeholder Meetings (RAWG, etc.)**  
**Ongoing Local Engagement**  
**Pop-Up Workshops**  
**Mayor of Bayville App, Webinars, etc.**

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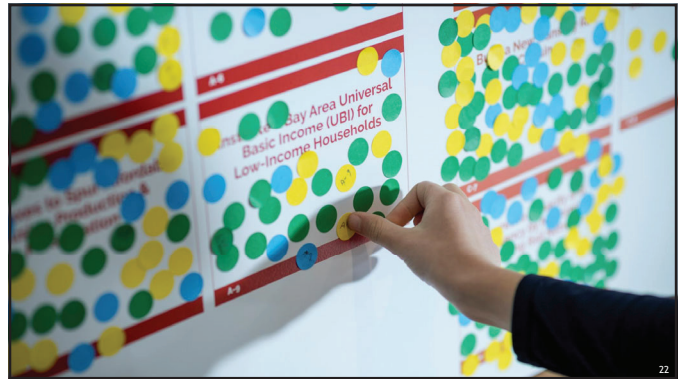
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**For Today's Discussion on Plan Bay Area 2050**

Which strategies do you like, and why?

Which strategies do you dislike, and why?

What additional strategies should be considered?

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**Kicking Off the Draft Blueprint: Economic Strategies Recommended from *Horizon***

**Improve Economic Mobility**

**Shift the Location of Jobs**

**Provide Childcare Subsidy for Low-Income Households.** Enable low-income households to remain or enter the workforce by providing a 50 percent subsidy for low-income households with children under age 5.

**Create Incubator Programs in Economically-Challenged Areas.** Provide technical assistance, access to workspaces, and financing to new small businesses in disadvantaged housing-rich communities.

**Implement Regional Office Development Impact Fees.** Apply a fee on new office development in areas that have high employment-related vehicle miles traveled.

**Establish Priority Production Areas to Protect Industrial Lands.** Implement industrial land protections and supportive policies to preserve and grow employment.

**Additional Strategies Evaluated - Require Further Refinements**

Expand Construction Workforce Training Programs  
Place Office Development Caps in Job-Rich Locations

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## Kicking Off the Draft Blueprint: Housing Strategies Recommended from *Horizon*

- Spur Housing Production**
  - Allow a Greater Mix of Housing Densities and Types in Growth Areas.** Expand the geographic footprint for focused growth beyond Priority Development Areas (PDAs) to Transit-Rich Areas and High-Resource Areas.
  - Streamline Development in Growth Areas.** Apply a set of development streamlining measures, including faster development approvals and lower parking requirements.
  - Transform Aging Malls and Office Parks into Mixed-Income Neighborhoods.** Enable new land uses at these locations and support multi-benefit development goals.
- Retain & Expand Affordable Housing**
  - Fund Affordable Housing Preservation and Production.** Raise \$1.5 billion in new annual revenues to preserve existing affordable units and construct new affordable housing units at a more aggressive pace.
  - Require 10 to 20 Percent of New Housing to Be Affordable.** Expand inclusionary zoning across the Bay Area with a variable rate, ranging between 10 percent in weaker-market communities and 20 percent in stronger-market communities.

PLAN BAY AREA 2050

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## Kicking Off the Draft Blueprint: Transportation Strategies Recommended from *Horizon*

- Improve Access, Speed, and Reliability of Transportation**
  - Operate and Maintain the Existing System.** Commit to operating and maintaining the Bay Area's roads and transit infrastructure over the next 30 years.
  - Complete Set of Plan Bay Area 2040 Transit Expansion Projects.** Construct projects including BART to Silicon Valley Phase 2, SMART to Windsor, and key rapid bus lines.
  - Build a New Transbay Rail Crossing.** Invest in a new transbay rail crossing, enabling significant frequency boosts on rail systems in the East Bay and West Bay.
- Prioritize Active Modes**
  - Lower Speed Limits on Highways and Local Streets.** Reduce local street speed limits in growth areas to 25 mph and reduce highway speed limits to 55 mph.
  - Build a Complete Micromobility Network.** Build out nearly 10,000 miles of new bicycle infrastructure, including protected bike lanes and trails.
- Price Transportation Services**
  - Develop a Single Platform to Access and Pay for All Mobility Options.** Enable integrated trip planning and fare payment for all travel modes via smartphone.
  - Apply Tolls Based on Time of Day and Vehicle Occupancy on All Freeways.** Reduce traffic congestion by implementing tolls ranging from 5 cents to 15 cents per mile.

**Additional Strategies Evaluated - Require Further Refinements**

- Build and Operate a Regional Express Bus Network*
- Build Express Lanes + Address Interchange Bottlenecks*
- Create a Next-Generation Rail Network*
- Extend the Regional Rail Network*
- Provide Free Shared Bike and Shuttle Services*
- Provide Free Transit to Lower-Income Residents*

PLAN BAY AREA 2050

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## Kicking Off the Draft Blueprint: Environmental Strategies Recommended from *Horizon*

- Reduce the Environment's Impact on Us**
  - Adapt to Sea Level Rise.** Fund a set of protective and adaptive systems to prevent flooding in areas expected to have the most significant impacts from climate change.
  - Modernize Existing Buildings with Seismic, Wildfire, Drought, and Energy Retrofits.** Subsidize 50 percent of common earthquake, wildfire, energy and water retrofit strategies for residential structures.
- Reduce Our Impact on the Environment**
  - Expand Climate Initiatives Program.** Increase funding for programs targeted to reduce greenhouse gas emissions, building upon existing initiatives such as bikeshare and electrification incentives.
  - Keep Current Urban Growth Boundaries in Place.** Maintain existing urban growth boundaries to restrict urban development on greenfields, continuing the Bay Area's recent commitment to reducing sprawl and protecting agricultural lands.

**Additional Strategies Evaluated - Require Further Refinements**

- Purchase Disaster Recovery Financing*

PLAN BAY AREA 2050

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## For Today's Discussion on Plan Bay Area 2050

Which strategies do you like, and why?

Which strategies do you dislike, and why?

What additional strategies should be considered?

PLAN BAY AREA 2050

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## Plan Bay Area 2050 Schedule

	2019	2020	2021
<b>Public Engagement</b>		★	★ ★ ★ ★
<b>Policy &amp; Advocacy</b>	Crossings Perspective Paper		Implementation Plan
<b>Scenario Planning</b>	Futures Round 2 Analysis	Draft Blueprint	Final Plan Document
<b>Technical Analyses</b>	Project Performance	Draft EIR	Final EIR
<b>Other</b>	Forecast, Needs, Revenues, etc.	Regional Housing Needs Allocation (RHNA)	

PLAN BAY AREA 2050

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## Showcasing Other MTC Initiatives: Vital Signs

The Vital Signs performance monitoring tool allows you to track progress on key topic areas on the local, county, and regional levels - check it out at [vitalsigns.mtc.ca.gov](http://vitalsigns.mtc.ca.gov).

PLAN BAY AREA 2050

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PLAN BAY AREA 2050  
**Showcasing Other MTC Initiatives: Transportation Improvement Program (TIP)**

PLAN BAY AREA 2050  
**Showcasing Other MTC Initiatives: Transportation Improvement Program (TIP)**





# Appendix 2

## Appendix 2, Exhibit 1: Summer 2020 Plan Bay Area 2050 Tribal Summit Invitation Letter

METROPOLITAN TRANSPORTATION COMMISSION  
ASSOCIATION OF BAY AREA GOVERNMENTS



June 8, 2020

Patricia Hermosillo  
Chairperson  
Cloverdale Rancheria of Pomo Indians  
555 South Cloverdale Blvd., Suite A  
Cloverdale, CA 95425

Re: Plan Bay Area 2050 Tribal Government Summit

Dear Chairperson Hermosillo,

On behalf of the Metropolitan Transportation Commission (MTC) and the Association of Bay Area Governments (ABAG), we hope that you, your families and communities are safely adjusting to these very difficult times. Given the COVID-19 pandemic and current shelter in place orders, all in-person engagement events have transitioned to a virtual format and as a result, we would like to know your preference for future consultations. Please select one of the two options:

1. **One-on-one government-to-government consultation.** We can host these via Zoom online or over the phone. These sessions would allow your tribal government to share your individualized concerns in a private setting.
2. **Joint Summit.** You may participate in a joint meeting with other tribal governments as a part of a tribal summit with government representatives from MTC-ABAG and fellow tribal government representatives. These sessions have historically occurred at the National Indian Justice Center (NIJC) offices; however, given the current conditions, the joint summit would happen via Zoom online.

We are in the midst of a planning exercise to discuss Plan Bay Area 2050 — a long-range plan charting the course for the future of the nine-county San Francisco Bay Area. Plan Bay Area 2050 will focus on four key issues—transportation, housing, the environment and the economy—and will identify a path to make the Bay Area more equitable for all residents and more resilient in the face of unexpected challenges. We are returning this summer to deepen our discussion with you on the Plan’s elements and to get your input on improved strategies and outcomes that will feed into the Plan. Your response is critical.

The Metropolitan Transportation Commission and the Association of Bay Area Governments appreciate your interest and look forward to your participation. Please respond to Marti Paschal, Public Information Officer, at (415) 820-7996 or [mpaschal@bayareametro.gov](mailto:mpaschal@bayareametro.gov) with the following preferences:

1. Specify preference for future consultation process; and
2. Identify point of contact for future virtual engagement meetings.  
Please include full name, email, phone number and preferred mode of communication.

Appendix 2, Exhibit 2: Summer 2020 Plan Bay Area 2050 Tribal Summit Invitation List

<b>Exhibit 2: Summer 2020 Plan Bay Area 2050 Tribal Summit Invitation List</b>	
1.	Hon. Darin Beltran, Chairperson Koi Nation of Northern California
2.	Mr. Dino Beltran, Treasurer Koi Nation of Northern California Koi Nation of Northern California
3.	Hon. Rosemary Cambra, Chairperson Muwekma Ohlone Indian Tribe of the SF Bay Area
4.	Mr. David DeLira, Transportation Engineer Dry Creek Rancheria Band of Pomo Indians
5.	Hon. Jean-Marie Feyling, Chairperson Amah/Mutsun Tribal Band
6.	Hon. Dino Franklin, Jr., Chairperson Kashia Band of Pomo Indians of the Stewarts Point Rancheria
7.	Hon. Andrew Galvan, Chairperson The Ohlone Indian Tribe
8.	Ms. Nina Hapner, Environmental Planner Kashia Band of Pomo Indians of the Stewarts Point Rancheria
9.	Hon. Patricia Hermosillo, Chairperson Cloverdale Rancheria of Pomo Indians
10.	Ms. Lynn Laub, Executive Assistant to the Board of Directors Dry Creek Rancheria Band of Pomo Indians
11.	Ms. Vickey Macias, Tribal Administrator Cloverdale Rancheria of Pomo Indians
12.	Hon. Margie Mejia, Chairperson Lytton Rancheria Band of Pomo Indians
13.	Ms. Kelly Myers, Staff Attorney National Indian Justice Center
14.	Hon. Lorelle Ross, Tribal Vice-Chair Federated Indians of Graton Rancheria
15.	Hon. Greg Sarris, Chairperson Federated Indians of Graton Rancheria
16.	Hon. Karen White, Chairperson Xolon Salinan Tribe
17.	Hon. Chris Wright, Chairperson Dry Creek Rancheria Band of Pomo Indians

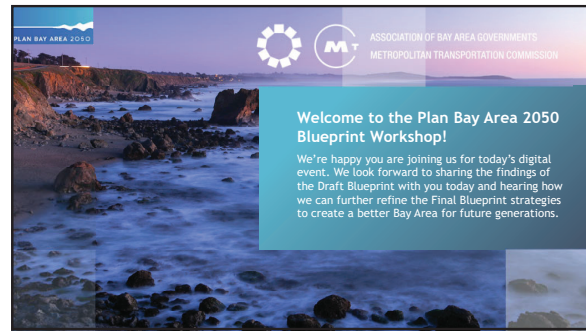
Appendix 2, Exhibit 3: Summer 2020 Plan Bay Area 2050 Tribal Summit Attendees

<b>Exhibit 3: Summer 2020 Plan Bay Area 2050 Tribal Summit Attendees</b>	
<b>Name</b>	<b>Affiliation</b>
Stephen Conteh	Caltrans District 4
Melissa Hernandez	Caltrans District 4
Jake Mackenzie	City of Rohnert Park/MTC
Therese McMillan	MTC/ABAG
Cassandra Mitchell	Federated Indians of Graton Rancheria
Kelly Myers	National Indian Justice Center
Marti Paschal	MTC/ABAG
David Rabbitt	Sonoma County/ABAG
Dave Vautin	MTC/ABAG
Ursula Vogler	MTC/ABAG

Appendix 2, Exhibit 4: Summer 2020 Plan Bay Area 2050 Tribal Summit Meeting Materials



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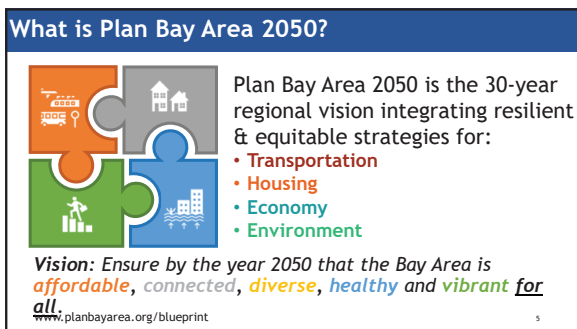
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### Draft Blueprint - Composed of 25 Bold Strategies

25 Strategies (Draft Blueprint Inputs)

- Maintain and Optimize Existing Infrastructure
- Create Healthy and Safe Streets
- Enhance Regional and Local Transit
- Reduce Risks from Hazards
- Reduce Our Impact on the Environment
- Spur Housing Production and Create Inclusive Communities
- Protect, Preserve, and Produce More Affordable Housing
- Improve Economic Mobility
- Shift the Location of Jobs

Check out [planbayarea.org/blueprint](http://planbayarea.org/blueprint) for more detail on each strategy!

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3,000 comments at fall 2019 "pop-up" workshops

9,900 comments from Mayor of Bayville online tool

90% of comments at fall 2019 "pop-up" workshops supported the strategies advanced into Plan Bay Area 2050 Blueprint

For more information: [www.planbayarea.org/blueprint](http://www.planbayarea.org/blueprint)

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### Key Highlights of Draft Blueprint Outcomes

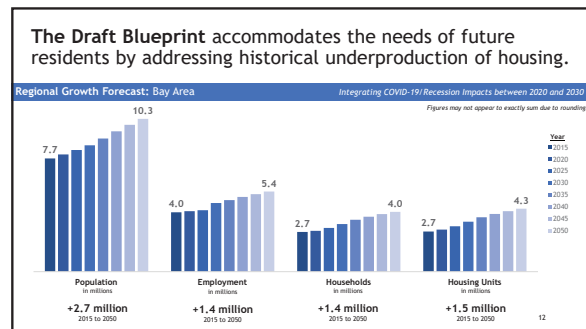
<b>Improved Affordability</b> Housing and transportation costs are significantly reduced, especially for low-income residents.	% of household income spent on housing + transportation	57% in 2015	48% in 2050
<b>More Permanently-Affordable Homes</b> New revenues enable a significant uptick in production of deed-restricted affordable homes.	number of new permanently-affordable homes	400,000+	by 2050
<b>More Growth Near Transit</b> Most new homes are focused in walkable communities with frequent transit service.	% of all housing within 1/2 mile of high-frequency transit	32% in 2015	43% in 2050

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### Key Highlights of Draft Blueprint Outcomes

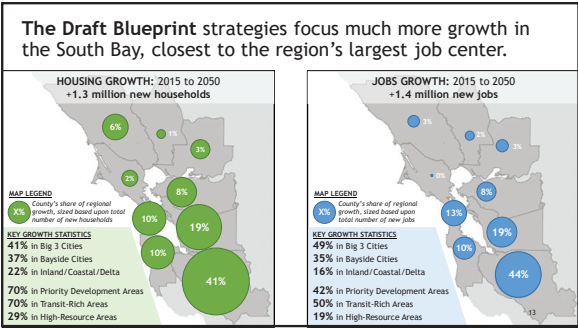
<b>Lives Saved and Injuries Averted</b> Strategies to reduce vehicle speeds and build protected bike/ped infrastructure save lives.	fatalities avoided due to Draft Blueprint strategies	>1,500 through 2050
<b>Greater Resilience to Hazards</b> Seismic retrofits and sea level rise infrastructure protect thousands of homes from damage.	% of homes at risk protected	100% from quake, 98% from SLR
<b>Robust Economic Growth</b> Despite significant tax increases to pay for new strategies, Bay Area businesses continue to thrive.	growth in gross regional product per capita (constant \$)	+65% by 2050

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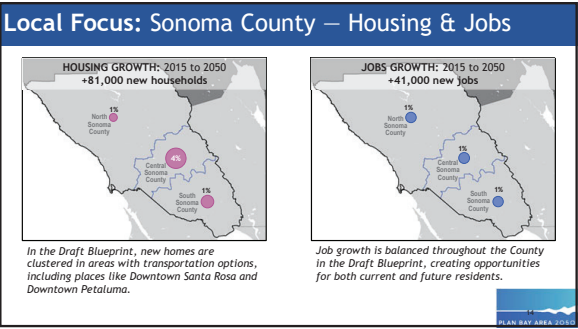


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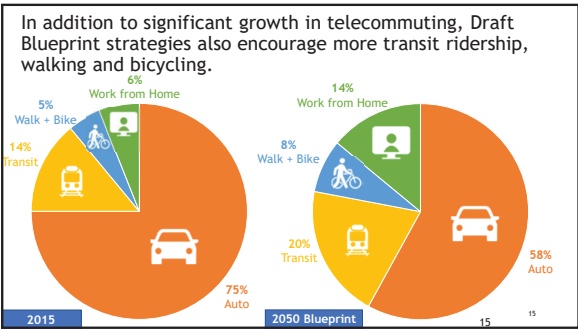




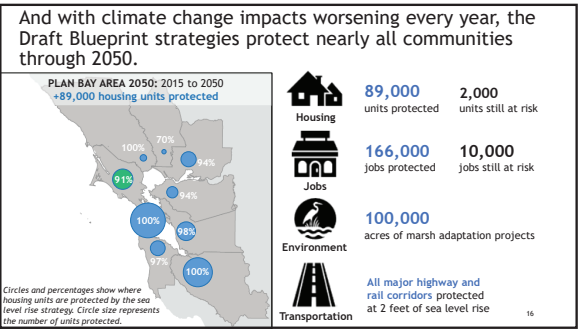
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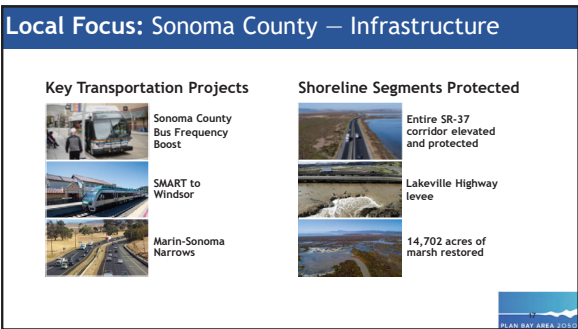
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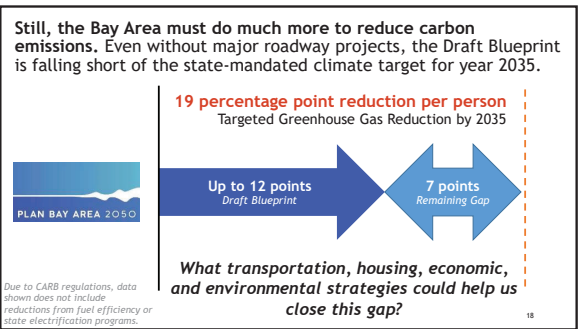
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### Challenge #1: Affordable Housing

**Here's what we integrated into the Draft Blueprint:**

- Allow a Greater Mix of Housing Types and Densities in Growth Areas
- Fund Affordable Housing Protection, Preservation and Production
- Require Developers to Build More Affordable Units

**And yet...** There are still hundreds of thousands of low-income households without access to permanently-affordable homes.

**Here's the challenge:** How do we create more permanently-affordable housing, especially in areas with well-resourced schools, amenities and transportation options?

*We need your feedback on new or expanded strategies!*

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### Which of these potential strategies should be included in the Draft Blueprint to make the Bay Area even more affordable?

- Invest in constructing more affordable housing units
- Accelerate redevelopment of malls and office parks, with significant shares of affordable housing
- Expand capacity for new housing in communities with well-resourced schools and good access to jobs
- Advance innovative approaches to reducing housing construction and financing cost
- Other: What else would you suggest?

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### Challenge #2: Congestion and Crowding

**Here's what we integrated into the Draft Blueprint:**

- Advance High-Ridership Transit Projects
- Reform Regional Transit Fare Policy
- Implement Per-Mile Tolling on Congested Freeways with Transit Alternatives

**And yet...** Traffic congestion and transit overcrowding continue to worsen in many freeway corridors and on many transit systems.

**Here's the challenge:** How can new or expanded strategies alleviate traffic congestion on suburban highways and reduce overcrowding on bus and rail lines?

*We need your feedback on new or expanded strategies!*

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### Which of these potential strategies should be included in the Draft Blueprint to alleviate traffic congestion and reduce overcrowding on transit in the Bay Area?

- Build more Express Lanes with robust express bus services
- Implement all-lane tolling on high-traffic freeways with transit alternatives
- Invest more in world-class bicycle and pedestrian infrastructure to make it easier to reach local destinations without a car
- Redesign public transit systems to provide more seamless transfers and focus service on high-frequency routes
- Widen highways and expand interchanges to yield short-term congestion relief
- Other: What else would you suggest?
- Extend regional rail services to new communities and increase the frequency of service

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### Challenge #3: Displacement

**Here's what we integrated into the Draft Blueprint:**

- Further Strengthen Renter Protections Beyond State Legislation
- Reduce Barriers to Housing Near Transit and in Areas of High Opportunity
- Expand Childcare Support for Low-Income Families

**And yet...** The risk of displacement in most Bay Area communities continues to grow over time.


**Here's the challenge:** How can we further ensure that low-income residents and communities of color are not ultimately displaced to areas with limited access to opportunity?

*We need your feedback on new or expanded strategies!*

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**Which of these potential strategies should be included in the Draft Blueprint to address displacement in the Bay Area?**

1. Expand investment in the preservation of permanently-affordable housing in communities facing displacement
2. Ensure ample affordable housing is built in communities most at risk of displacement
3. Implement workforce training programs to grow the middle class and make it easier to stay in place
4. Dedicate and protect ample investments in schools, parks and transit to improve quality of life in communities where displaced residents are moving
5. Other: What else would you suggest?



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**Challenge #4: Greenhouse Gas Emissions**

Here's what we integrated into the Draft Blueprint:


- Implement Per-Mile Tolling on Congested Freeways with Transit Alternatives
- Build a Complete Streets Network and Implement Reduced Speed Limits
- Allow a Greater Mix of Housing Types and Densities near Frequent Transit

And yet... The Draft Blueprint only gets us halfway to our emissions reduction goal.

Here's the challenge: How do we further reduce transportation-related greenhouse gas emissions to reach critical climate goals?




*We need your feedback on new or expanded strategies!*



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**Which of these potential strategies should be included in the Draft Blueprint to reduce climate emissions in the Bay Area?**

1. Expand electric vehicle and charging infrastructure subsidies, especially for lower-income households
2. Postpone highway widening projects until a greater share of vehicles are electric
3. Charge parking fees to disincentivize driving, putting fees towards bicycle giveaways and free shuttles
4. Require employers to implement mandatory work from home policies 2 or 3 days per week
5. Other: What else would you suggest?



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**Challenge #5: Jobs-Housing Imbalance**

Here's what we integrated into the Draft Blueprint:


- Assess Impact Fees on New Office Developments
- Retain Key Industrial Lands
- Create Incubator Programs in Economically-Challenged Areas

And yet... Jobs continue to cluster in Silicon Valley and San Francisco, far from many existing residents.

Here's the challenge: How could more ambitious economic strategies be employed to shift jobs closer to existing housing-rich communities?




*We need your feedback on new or expanded strategies!*



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**Which of these potential strategies should be included in the Draft Blueprint to address the jobs-housing imbalance in the Bay Area?**

1. Increase fees that discourage development of new office parks in jobs-rich, auto-oriented communities
2. Expand business incubator programs to create new small businesses in housing-rich communities
3. Prohibit more construction of office buildings in communities that have many more jobs than homes
4. Provide tax subsidies for employers to relocate middle-wage jobs closer to affordable housing
5. Other: What else would you suggest?



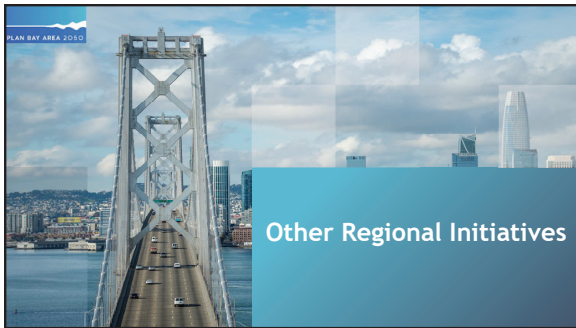
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**Which of these potential strategies should be included in the Draft Blueprint to make the Bay Area even more affordable?**

1. Housing Unaffordability
2. Congestion and Crowding
3. Displacement
4. Climate Emissions
5. Jobs-Housing Imbalance



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### Other Regional Initiatives: Transportation Improvement Program

- 4-year clearinghouse of transportation projects and funding information
- Focuses on projects funded by federal monies, requiring federal approval, or subject to air quality requirements
- Designed to make progress towards achieving federal performance targets for safety, infrastructure condition, and system performance
- Reflects local, regional, state and federal funding priorities and decisions
- Contributes to near-term implementation of Plan Bay Area

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### Other Regional Initiatives: Transportation Improvement Program

How do transportation projects get integrated into the Transportation Improvement Program?

New Project Ideas and Local Review → Long Range Plan: Plan Bay Area 2050 → Project Selection/ TIP Programming → Construction/ Implementation

What investments are included in the current (2019) Transportation Improvement Program?

2019 TIP Investment by Mode

Freight	1%
Ferry	1%
Bus	6%
Bicycle/Pedestrian	2%
Other/Planned	1%
Statewide	7%

2019 TIP Funding by Source

Local	48%
State	27%
Regional	4%

More breakdowns, including at the county level, can be found at: [mtc.ca.gov/our-work/fund-invest/transportation-improvement-program](http://mtc.ca.gov/our-work/fund-invest/transportation-improvement-program)

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### Other Regional Initiatives: Regional Housing Needs Allocation

#### What is RHNA?

- Since 1969, State law requires that all jurisdictions must plan to meet the housing needs of everyone in the community.
- HCD identifies total number of units, across all income groups, for which the region must plan for the eight-year RHNA period (2023 to 2031).
- ABAG collaborates with local governments and stakeholders to develop a formula to assign each community a share of the Bay Area's housing need.
- Each local government must update Housing Element of General Plan and zoning to show how it plans to accommodate its share of the regional need.

Total Bay Area Housing Need by RHNA Cycle	1999-2006	2007-2014	2015-2023	2023-2031
	230,743	214,500	187,994	441,176

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### Other Regional Initiatives: Regional Housing Needs Allocation

#### What are the primary steps in the process?

Allocation Methodology (Fall 2020/Spring 2021) → Draft Allocation (Spring 2021) → Final Allocation (End of 2021) → Local Housing Element Updates (January 2023)

Public Comment opportunities are shown at each stage.

PUBLIC COMMENT OPPORTUNITIES THROUGHOUT

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### Other Regional Initiatives: BCDC and the Air District

**BAY AREA AIR QUALITY MANAGEMENT DISTRICT**  
baaqmd.gov

- 2017 Clean Air Plan
- Air District Grants
  - Clean Vehicle Rebates
  - Clean Cars for All

**BAY ADAPT**  
REGIONAL STRATEGY FOR A RISING BAY  
bcdc.ca.gov/planning/Bay-Adapt

- 6-month effort to develop and adopt a regional climate adaptation strategy
- Includes studying impacts and proposing strategies to protect the natural and built environment

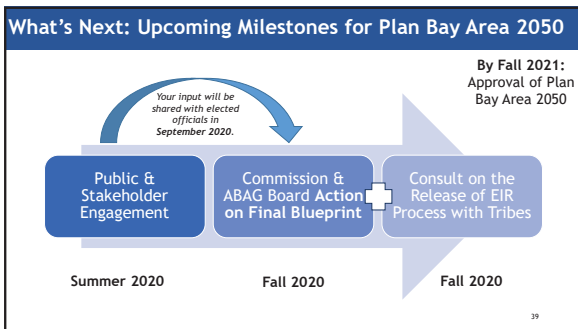
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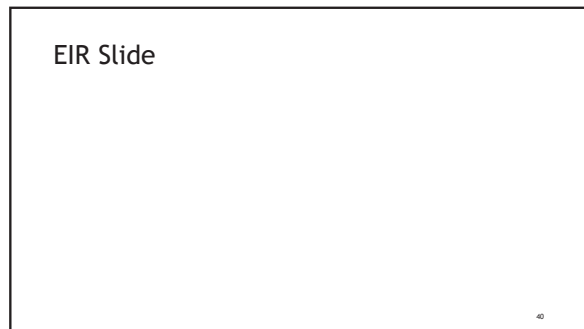
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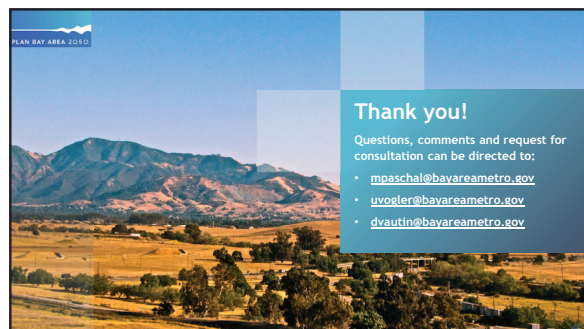
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**Additional Resources**

Visit [planbayarea.org/blueprint](http://planbayarea.org/blueprint) to learn more about the Draft Blueprint, including:

- Strategies Summary
- Growth Geographies Map
- Equity & Performance Outcomes
- and more!
- For today's Blueprint video: [planbayarea.org/blueprint](http://planbayarea.org/blueprint)

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